The Sensitivity of Economic Statistics to Coding Errors in Personal Identifiers

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Abstract

In this paper, we describe the sensitivity of small-cell flow statistics to coding errors in the identity of the underlying entities. Specifically, we present results based on a comparison of the U.S. Census Bureau's Quarterly Workforce Indicators (QWI) before and after correcting for such errors in SSN-based identifiers in the underlying individual wage records. The correction used involves a novel application of existing statistical matching techniques. It is found that even a very conservative correction procedure has a sizable impact on the statistics. The average bias ranges from 0.25 percent up to 15 percent for flow statistics, and up to 5 percent for payroll aggregates.

 $\label{thm:condition} \textbf{Keywords: Flow statistics, Probabilistic matching, Transitions, Tenure, \\ \textbf{Job flows, Job creation, QWI}$

1 Introduction

As governmental information technology systems have improved, measuring employment and job flows using administrative data has become an important tool for official statistics and social science research (Abowd 2002, Abowd, Haltiwanger & Lane 2004), Administrative data have long been used to enhance the quality of official statistics and to maintain sampling frames. The Bureau of Labor Statistics (BLS) uses the ES-202, now called the Quarterly Census of Employment and Wages, data to maintain the sampling frame for the Current Employment Statistics (CES), and firm surveys derived therefrom (Bureau of Labor Statistics 1997a, chapter 2), and the U.S. Census Bureau uses administrative records for the initial sampling frame for the Economic Censuses (U.S. Census Bureau 2000, pg. 60). The potential biases in the estimation of counts, totals, and averages that arise from errors in the underlying administrative data are well understood (Little & Rubin 1990). Social science researchers using administrative data to measure employment flows have acknowledged that there are different biases in flow measures that arise from errors in the underlying data and have developed a variety of methods for addressing these problems (Jacobson, LaLonde & Sullivan 1993, Anderson & Meyer 1994, Davis, Haltiwanger & Schuh 1996, Haltiwanger, Lane & Spletzer 1999, Lane, Miranda, Spletzer & Burgess 1999, Burgess, Lane & Stevens 2000). In this paper we address one of the most important potential sources of bias in flow measures developed from administrative data; namely, the upward bias in transitions that results from errors in the periodto-period linking of the records. Such transitions are a crucial component of a new series of U.S. Census statistics, the Quarterly Workforce Indicators (QWI), produced by the Longitudinal Employer-Household Dynamics (LEHD) Program. They have also been used in other recent research (Bowlus & Vilhuber 2002).

In addition to improving the data quality of the QWI series, our methods address fundamental measurement issues that arise routinely in the use of research databases that longitudinally integrate administrative records using unique, but potentially erroneous, identifiers. Our method stresses the importance of using as much of the information in the integrated databases to do the editing as can be accommodated on the host computing system. Thus, our methods more closely approximate full-information techniques because every record in the database potentially contributes information used in the editing of every other record. Of course, we are still constrained by certain practical limits so that the actual application only allows all records from the same employer over a nine year period to contribute to the available information for editing a given record. In spite of this limitation, the techniques we discuss can be used whenever the analyst possesses reasonable prior models linking the data items on a given set of files.

The paper is organized as follows. The next section sets the general framework and provides the reader with some legal and institutional background information necessary to understand the rest of the paper. Section 3 describes the specific data used for this paper, and documents the extent of the problem. Section 4 provides a detailed description of the theory and implementation of the probabilistic matching procedure used to correct errors in the data. The effect of the correction on a number of individual-level, firm-level, county-level and industry-level statistics is described in Section 5. Section 6 concludes.

2 Background

Unemployment insurance (UI) wage records are administrative data that record the identity of the paying firm, the identity of the employed individual, and the covered earnings for the calendar quarter. Longitudinal integration along the employer dimension is accomplished by linking on the employer identifier. Longitudinal integration along the employee dimension is accomplished by linking on the individual identifier. Integration of individual characteristics also uses the individual identifier. Integration of employer characteristics requires modeling the relation between the unemployment insurance account number (the employer identifier) and the characteristics of its associated establishments. The establishment linking problem, which is fully addressed in the QWI system, is not considered in this paper.

The creation of meaningful statistics from the longitudinally integrated UI wage records requires careful attention to the definition of the concepts to be measured. We illustrate this problem by considering how alternative measures of one of our key statistics, employment at a point in time, can be computed by other means in order to focus on the methodological and public policy implications of our research.

Consider the definition of employment at a given employer. Household survey data, such as the Current Population Survey (CPS), define this concept with respect to an individual's activities on a reference date. They use the concept of the "main employer" to distinguish the employer for whom the individual works (full or part time) on the reference date from other employers for whom the individual may have worked during the reference period. The administrative concept based on UI wage records corresponds closely to the economic concept of a "job" but not as closely to the survey concept of employment. In contrast, establishment-based employment statistics, such as the Current Employment Statistics, the Covered Wage and Employment Statistics (both BLS), the Economic Census Employment Report, the Annual Surveys of Manufactures and Services Employment Reports, and the County Business Patterns (all Census Bureau) are based on employment at the reporting entity on a reference date. These measures, like

those derived from UI wage records, also correspond to the economic concept of a job because they focus the employment report on activity at a particular business without attempting to distinguish other employment activity of the employee.

To make an employment measure based on UI wage records comparable to either the household or establishment concepts we must first try to fix a reference date to determine point-in-time employment. One of the measures we study below, beginning-of-quarter employment (B), requires longitudinal integration along both the individual and employer dimensions. Because of the timing of the quarterly UI wage record reports, the only available reference dates are the first and last day of the quarter. The inference that a given individual was employed at a particular employer on the first day of the current quarter is based on the presence of a wage record with positive earnings for both the current quarter and the previous quarter. Literally, the employing firm paid the individual in two consecutive quarters. Failure to longitudinally link either the individual or the employer results in the inference that the "job" represented by the pair was not present on the reference date. When a longitudinal linkage error occurs, B is necessarily underestimated. The record for the current quarter, which is unlinked to its antecedent record in the previous quarter, is treated as an accession (A). The record for the previous quarter, which is unlinked to its successor record, is treated as a separation (S). Both of these flow statistics are overstated and the point-in-time employment statistics, B, is understated by one-half of the overstatement of A + S. Thus, the use of the linked administrative records to create a stock measure of employment gives rise to a circumstance where the point-in-time measure is subject to a bias that is normally regarded as a flow-statistic problem. This is the motivation for the extensive edit system described in this paper.

The necessity of making a valid longitudinal integration of information for the same individual or business collected at two different points in time with incomplete linking information is not a new problem in economic measurement. Indeed, probabilistic record linking applications have flourished as a part of research programs that seek to improve such measures. For example, there is a large literature discussing the difficulty of inferring the continuing employment status of an individual between two reference dates using consecutive months of the CPS (Fienberg & Stasny 1983, Abowd & Zellner 1985, Stasny 1986, Fuller 1990). Flows into employment, unemployment and nonparticipation are biased by incorrect longitudinal linkage for exactly the same reason as the accession and separation statistics based on the UI wage records are potentially biased. The standard algorithm for improving the quality of successive months of linked CPS records is based on a probabilistic record linking model. Its use represents an earlier effort to address many of the concerns raised in this paper.

For employer-based statistics, there is also an extensive literature on the false birth and death problem. A false death of an establishment, which results from a failure to link the previous establishment report to any current establishment record even though one exists, results in an upward bias in gross job destructions. Similarly a false birth, which results from the failure to link the current establishment to a previous record even though one exists, results in an upward bias of the gross job creation statistics. Developers of employer statistics understand that such linkage errors confound attempts to measure gross job flows. The probabilistic record linking methods we use in this paper have also been applied to the gross job flow problem (Davis et al. 1996, Abowd, Corbel & Kramarz 1999).

The discussion above and the analysis we present in this paper focus on methods of editing the longitudinal integration of database records based on the use of as much of the information as possible contained in those records. That is, the methods we describe below are "full information" given the entire database under study. From the viewpoint of the national statistical system, however, they are incomplete. Data integration for statistical purposes is regulated by an extensive system of public laws, both federal and state, designed to protect the privacy of the entities supplying the information and the confidentiality of the underlying micro-data. The UI wage records that form the basis of this paper are protected under state law and the Privacy Act of 1976. Under the Memoranda of Understanding (MOUs) that control the Census Bureau's access to these UI wage record data, they are protected under Title 15 of the U.S. Code and the Confidential Information Protection and Statistical Efficiency Act (CIPSEA) of 2002. Those MOUs specify that the edited wage records will be returned to the state agency that is their statutory custodian. The micro-data remain confidential, as specified in the state statutes under which they are collected, and the edited data can only be used for statistical purposes (not administrative purposes), as required by Title 15 and CIPSEA.

Until they are commingled with other Census Bureau data, however, they are not subject to the controls in Title 13 of the U.S. Code (Census data), Title 26 of the Code (Internal Revenue Service data) or Titles 2 and 42 of the Code (Social Security Administration data). The LEHD Program at the Census Bureau does not use any Title 13, 26, 2 or 42 protected data in the editing process described in this paper because its use would prohibit the release of the confidential micro-data back to the state custodians even though the data would remain confidential under the stewardship of the original state custodians.

This restriction has important practical implications. The MOU provision calling for the return of the edited data to the states means that the Social Security Number (SSN), name and earnings information on the UI wage records cannot be compared to related information on Title 2, 13, 26 and 42-protected data for which Census is a legal cus-

todian because the commingling of this information would prevent the return of the edited records to the states. Census' stewardship of the data protected by the Titles cited above would permit their use as a part of the longitudinal integration of the UI wage records and, in fact, these data are used later in the processing of the QWIs. However, each of these Titles of the U.S. Code contains specific legal requirements governing who may use the confidential data and for what purposes. The Title 13 data cannot be released back to the states because such data may only be used by Census employees (including special sworn status) under direct Census supervision. Commingled Title 26 data could only be released back to the states if this use were specifically authorized in the statute and associated Treasury Regulations, which it is not. Commingled Title 2 and 42 data could be released back to the states provided the requirements of the SSA disclosure policy office were met, which is not currently the case. The UI wage record longitudinal integration edit described in this paper is thus deliberately restricted in the information it uses in order to ensure that all of the relevant data stewardship statutes are respected while still allowing the state statistical programs to benefit directly from their participation in the LEHD data integration program. Such a public policy balance of privacy and confidentiality protections with the benefits from improved official statistics occurs often in the U.S. statistical system.

3 Data and problem description

This section describes how we edit the individual identifier on the UI wage records in order to improve the longitudinal linkages. The application is based on the quarterly earnings reports for all workers who worked for a covered employer in the state of California between the third quarter of 1991 and the fourth quarter of 1999. Agriculture and self-employment are generally exceptions for coverage in the UI wage records. See Abowd, Lengermann & Vilhuber (2002) for details. The QWI system applies this edit to the UI data from all participating states.

Our basic process has the following outline. First, we define a unique identifier for each combination of keys in the original database. Second we construct job histories based on these unique identifiers. These job histories provide the basic tools of our edit – longer histories with apparent incomplete reporting and shorter histories that are candidates to use in the repair. Next, we construct longitudinal measures of earnings that we use to help distinguish true interruptions of the work history from coding errors. Finally, we use probabilistic record linking software to make multiple passes of the histories we have created to identify candidate recombinations that meet our statistical criteria for likely matches. We summarize by comparing our edit to the one performed by the BLS and SSA in 1997.

The basic identifier for an "individual" is a Social Security Number (SSN). However, the definition of an SSN varies at each stage of processing, as it is modified by the editing. Let SSN(0) denote the SSN as it appears on the file before the start of processing and SSN(i) the SSN on the file after processing in Stage i. Before the editing process, the number of "individuals" as identified by the SSN(0) is presumably larger than the actual number of distinct individuals contributing to the data due to the coding errors that this process is designed to address. In contrast, improper use of the same SSN by multiple workers would render the number of observed SSN(0)s an underestimate of the actual number of workers. Our process addresses SSN coding errors but not SSN misuse.

A record is completed with information on first name, last name, middle initial, and the actual earnings information reported. No other information is available on these files. Processing relies on the supplied name information, which may vary from one record to another for the same SSN(0). We define a unique identifier (UID) as a unique combination of SSN(0), first name, middle initial and last name. A single digit or letter difference will lead to an additional UID among those combinations. Table 1 on page 37 describes the number of records and unique identifiers keys (UID). This is a measure of the homogeneity or diversity of name coding on these files.

"Employers" or "firms" are identified on the basis of their UI account number, called a "State Employer Identification Number" (SEIN) here, which is used by the state to track unemployment insurance tax payments liabilities and benefit entitlements. A single legal "firm" might have multiple SEINs but regardless of its operations in other states a legal firm has a different unemployment insurance account in each state in which it has statutory employees. A firm's UI reports are verified for consistency and compliance by the state agency. A missing or substantially changed firm report is clerically investigated. As a result, we assume throughout that the SEIN does *not* suffer from coding errors. California does not do clerical editing of the SSN field in the UI wage record data.

The data set contains 57,393,771 UIDs associated with 28,431,008 unique SSN(0)s. Note that a UID is associated with one and only one SSN(0), but it will be potentially associated with a different SSN(i) after Stage i of the probabilistic matching procedures.

3.1 Construction of job histories

We call the observed employment pattern of an individual (an SSN(i)) across all employers an "employment history." A "job" is a match between an individual and an employer, the latter identified by SEIN. The history of a match in all available quarters is termed a "job history,"

which typically corresponds to the notion of employment tenure, although interruptions within a job history may be of substantial length. Interruptions are succinctly called "holes."

Coding errors occur for a variety of reasons. A survey of 53 state employment security agencies in 1996-1997 found that most errors are due to coding errors by employers, but that when errors were attributable to state agencies, data entry was the culprit (Bureau of Labor Statistics 1997b, pg. ii). The report noted that 38% of all records were entered by key entry, while another 11% were read in by optical character readers. California, whose data were used in this paper, had one of the lowest rates in the use of key entry, relying more heavily on OCR and magnetic media, which tend to be less prone to errors. The types of errors will differ by the source of the error. When a record is manually transcribed by an employer onto a paper form, scanned, or entered by hand when entering the state agency's data warehouse, the most likely error is a random digit coding error for a single record in a worker's job history. Errors that occur persistently over time will typically be the result of recording a wrong or mistyped SSN in an employer's data system, which is then repeatedly transmitted to the state agency. Thus, to select potentially miscoded records, we use job histories to identify observed holes, and to identify short job histories which can serve to "plug" these holes. For reference, we also compute employment histories before the start of processing. Selection for matching occurs only based on job histories.

Table 2 on page 38 presents baseline patterns of job histories for the uncorrected data. The unit of observation is a job, potentially interrupted. For each such observation, the longest interruption is tabulated if there is one. If no interruption was observed during the worker's tenure with the employer, then the type of continuous job spell is tabulated. By definition, the absence of a hole implies continuous tenure, but that spell may have been ongoing in the first (*left-truncated*) or last (*right-truncated*) quarter of the data, or in both (*entire period*). If the spell was continuous, with both the beginning and the end of the job spell observed within the data, then the default code of C is assigned. An interruption could be ongoing at the start or end of the analysis period—the worker returns to the employer after the end of the data or the worker comes back from an interruption that started before the begin of the data. We ignore potential interruptions at these end points. Such patterns are counted as continuous spells in the table.

Most interruptions are short: holes of not more than one quarter account for nearly 41 percent of all interruptions. Furthermore, not reported in the table is the fact that 87 percent of those having interruptions of at most one quarter have only one interruption of that length. Given the quarterly frequency of reporting, many of these are likely to be caused by simple coding errors in the SSN. On the other hand, over 85 percent of all job spells are observed to be uninterrupted. Of

course, interruptions of less than one full calendar quarter are unobservable in these data. The matching process described in this paper addresses the single-quarter interruptions tabulated in Table $\underline{2}$.

Table 3 presents tabulations of the longest continuous employment spells with a given SEIN. It is well known that while most workers are in long employment relationships, most job spells are short, as shown by this table (Topel & Ward 1992). But short job spells, in particular those of exactly one quarter length, could well be due to coding error in SSN and/or SEIN. In this paper, the at-risk records to be matched to observed holes are the short, single-quarter spells, or plugs.

3.2 Previous results

Bureau of Labor Statistics (1997b) also presents results from a SSN validation project. Eight states sent a sample of wage records to the BLS, which then sent a 1 in 216 sample to Social Security Administration (SSA) for verification. Verification consisted of comparing the name on the submitted wage record to the name associated with the SSN on the SSA records. The overall error rate was 7.8 percent (Bureau of Labor Statistics 1997b, Table 3, pg.87), but varied substantially across states. Minnesota, with data collection methods similar to California (which was not included in the project), had an error rate of 4.7%.

The method proposed in this paper is both more extensive and less complete than the BLS/SSA validation project. It relies exclusively on information already present in the wage record data, but for a much longer time period. Thus, although the procedure cannot verify that the name information associated with the name actually matches the record on the original SSN request, it can ascertain that the information is consistent across up to 9 years of wage record data. This implies that the most likely error to be corrected using this procedure is a random coding error, as would occur when a record is scanned or entered by hand when entering the state agency's data warehouse. The procedure will not be able to address errors that occur persistently over time, as would occur if the SSN on an employer's data system was mistyped when entered, and is repeatedly transmitted to the state agency.

The method in this paper is capable of addressing a much larger number of records. Whereas the BLS/SSA project only handled one in 216 records, with at the most 60,000 records for any given state, we have processed half a billion records. Finally, the matching procedure uses prior, contemporaneous, and future earnings information in the matching procedure, and thus complements procedures in place in some state agencies, that check quarter-to-quarter consistency of names.

4 Matching process

4.1 Concepts

Probabilistic matching software is based on concepts developed by Newcombe, Kennedy, Axford & James (1959) and formalized by Fellegi & Sunter (1969). Concepts relating to the actual software implementation used in this research are described in Jaro (1989) and in Appendix A. An excellent overview of matching and probabilistic record linkage is provided elsewhere (Winkler 1993, Winkler 1999a, Winkler 1999b).

Probabilistic linkage of administrative records is distinct from statistical matching. In the latter, two unrelated datasets drawn from the same or similar populations are linked by common non-identifying variables, by combining records with the highest similarity. The probabilistic matching used in this research, on the other hand, combines records from datasets that contain a common identifier, although this identifier may contain errors, which need to be taken into account. Thus, using terminology consistent with Fellegi & Sunter (1969) (see also Winkler (1993)), such linkage is based on two files A and B. In their product space $A \times B$, a "match" is a pairing of records that represent the same persons, and a "nonmatch" is a pair of records that represent two different persons. When relying on a single file with product space $A \times A$, a "duplicate" is a record representing the same person as another record within the same file.

When these files are linked, a decision rule is implemented, separating all feasible pairs into links, possible links, and nonlinks. The decision rule is thus an attempt to classify pairs of records into the set of true matches M and the set of true non-matches U. Often, this occurs only within a restricted "block" of pairs, and not among the full product space $A \times B$. "Possible links" are those pairs where the decision rule is not sufficient to make a final decision, and a clerical review may follow. Two sets of errors can occur. First, "false matches" are nonmatches that are erroneously designated as links. Second, "false nonmatches" are matches that either are not designated as links within a set of pairs, or are not within the same block of pairs, and thus excluded from the scope of the decision rule.

In Fellegi-Sunter computer-based matching procedures, a decision rule is based on a matching weight, or score, assigned to each pair of records. Let x_Y^i denote the value of field x from a record i on file Y. With slight abuse of notation, let

$$m_x = P(x_A^i = X_B^j | (i, j) \in M)$$

denote the probability that the field x agrees on records i and j, given that the pair of records (i,j) is a true match. Let

$$u_x = P(x_A^i = X_B^j | (i, j) \in U)$$

denote the probability that the field x agrees on records i and j, given that the pair of records (i,j) is a not a match. A matching weight is then computed for each field or variable used in the matching process as

$$\log_2 \frac{m_x}{u_x} \tag{1}$$

if the fields agree and

$$\log_2 \frac{1 - m_x}{1 - u_x} \tag{2}$$

if the fields disagree. The composite weight for a record pair is computed as the sum of the individual field weights.

In practice, the values for m_x and u_x are usually taken to be one minus the error rate of the field in matched records, and the unconditional probability that the field agrees at random based on a frequency analysis of all field values on the files (Jaro 1997), but other applications may compute these values differently (Winkler 1999a). Often, the exact values used in the actual application are derived from previous experience, a clerically edited subsample or a training dataset, since the true error rate of a field may not be known (see Winkler & Thibaudeau (1991) for an example comparing the different methods of defining parameters).

4.2 Matching earnings records

Measuring earnings using UI wage records presents interesting challenges. The earnings of employees who are present at the end of a quarter, but not at the beginning of the quarter are the earnings of acceding workers during that quarter. California UI wage records do not provide any information about how much of the quarter such individuals worked. The range of possibilities goes from 1 day to every day of the quarter. Similarly, the earnings of employees present at the beginning of a quarter who are not present at the end of the quarter represent the earnings of separations. Finally, workers present both at the beginning of the quarter and at the end are most likely, though not certain, to have worked continuously during that quarter. Thus, their earnings are closest to a "wage rate" measure. Workers that are thus observed are called "full-quarter employees" within the QWI system, and the earnings associated with such quarters are "full-quarter earnings."

To clarify this concept, let a quarter Q be defined as the segment of continuous time [q,q+1), where $q\in\mathbb{R}^+$, and the units are defined appropriately. Whether or not a worker was present at the beginning of a quarter is determined by the presence of a record for that worker-SEIN combination (job) for the preceding quarter Q-1 and the current quarter Q. By inference, if the worker was present at the SEIN in Q-1

and in Q, she is assumed to have been present at the start of quarter, *i.e.*, at time q. If a worker was present both at time q and at time q+1, *i.e.*, at both the beginning and end of the quarter, then she is assumed to have been present throughout quarter Q, and is called a "full-quarter employee." Conversely, true single-quarter job spells are generated by workers who were present neither at the start nor at the end of the quarter.

Under reasonable assumptions about when the a job starts within a quarter, the earnings associated with true single-quarter job spells should be systematically and substantially lower than the earnings associated with wage records that have a miscoded SSN since the latter are actually earnings associated with a "full-quarter employee." By the same token, for a job spell observed to be interrupted in quarter Q, the earnings of the bounding quarters Q-1 and Q+1 are "full-quarter" earnings if the true job spell is uninterrupted, but are the earnings of separations and accessions, respectively, if the job spell is truly interrupted, *i.e.*, the observed job history is the truth.

The competing hypotheses can be made more precise. Define time t to be the elapsed fraction of a quarter, $t \in [0,1]$. Assume that the probability of an accession or a separation is constant throughout a quarter, i.e., f(t) = c = 1. Consider earnings in a quarter Q as a time rate times the time worked, e(Q) = wt, and denote by $e_{FQ}(Q)$ the earnings associated with a full-quarter employee in quarter Q, $e_S(Q)$ those of separators, $e_A(Q)$ those of accessions, and finally $e_1(Q)$ those of true single-quarter job spells. Without loss of generality, normalize w = 1, and consider the null hypothesis that a plug and hole stem from the same job history against the alternate hypothesis that the two are unrelated. This hypothesis can be stated as:

$$H_0: E[e(Q-1)] = e_{FQ}(Q)$$
 and $E[e(Q)] = e_{FQ}(Q)$ and $E[e(Q+1)] = e_{FQ}(Q)$ $H_1: E[e(Q-1)] = e_S(Q)$ and $E[e(Q)] = e_1(Q)$ and $E[e(Q+1)] = e_A(Q)$

Then, the following relations hold:

$$e(Q-1)>e(Q) \quad \text{and} \ e(Q+1)>e(Q) \quad \text{under} \ H_1$$
 $e(Q-1)=e(Q) \quad \text{and} \ e(Q+1)=e(Q) \quad \text{under} \ H_0,$

using the distributional assumptions above. Under H_0 , $e(Q) = e_{FQ}(Q)$ and $e(Q-1) = e_{FQ}(Q-1)$, and the same for Q+1. However, $E[e_{FQ}] = E[wt|FQ] = 1$ because no accession or separation has occurred for FQ employees. On the other hand, under H_1 , $e(Q) = e_1(Q)$, $e(Q-1) = e_S(Q)$

and $e(Q+1)=e_A(Q)$. Here, $E[e_S]=E[e_A]=E[wt|A \text{ or } S]=\int_0^1 tf(t)dt=\frac{1}{2}$, whereas $E[e_1]=E[wt|A \text{ and } S]=\int_0^1 t(1-F(t))dt=\frac{1}{6}$. Under the null hypothesis "The plug and the hole stem from the

Under the null hypothesis "The plug and the hole stem from the same job history," earnings of both the plug and the hole are both full-quarter earnings for the same individual at the same employer in successive quarters, and should match. Under the alternate hypothesis "The plug and the hole are not related," earnings both for the plug and the hole are lower than full-quarter earnings, but the earnings for the plug are on average only a third of that of the hole.

4.3 Implementation

In the process described here, we used Vality Integrity software. The software can be configured using a GUI interface from a desktop PC or from configuration files in batch mode on the executing server.

The first stage of the SSN editing starts with a list of unique combinations of SSN, First name, Middle Initial, and Last name (uniquely identified by the variable UID) across all years and quarters (see Table 1 on page 37). This stage verifies the likelihood that the records for a given SSN are actually for the same person, based on name information and weighted by frequency in the data. It is designed to capture false positives, *i.e.*, SSNs miscoded and wrongly attributed to another, valid, SSN. This stage is not designed to do a full-scale unduplication. In particular, there is no attempt to standardize names at this stage, nor will this stage capture consistent miscoding by firms or consistent use of SSNs by multiple persons if that behavior persists for more than one quarter.

In the second stage, eligible plug and hole records are identified and constructed in two ways. A potential plug is simply a single-quarter job, *i.e.*, the only quarter of employment ever observed for that SSN-SEIN match. The position of the observed wage in the population earnings distribution for that calendar year quarter is computed (expressed in decile positions). Under the hypothesis that these records are plugs, the observed earnings are full-quarter earnings. A record containing the SEIN, SSN(1), name information, the observed earnings measure, and its decile position is created.

The data construction for holes is slightly more complex. First, we identify the year, quarter, and SEIN in which a one-period interruption for a given SSN(1) occurs. By definition, a hole is bounded on either side by a wage record. These records are extracted from the UI wage record files, and possibly adjusted: Earnings levels may not correspond to "full-quarter earnings" if the job history begins in the first available quarter in database or terminates in the last available quarter. The precise adjustment is given in Appendix A on page 21. Earnings observations from the two bounding quarters of a hole are then averaged

to obtain an estimate of the earnings that the particular SSN(1) would have had in the hole if he or she had actually worked during that quarter *i.e.*, under the null hypothesis that the hole is due to miscoding of a record from a continuous job spell, and not due to a true absence from work for more than one quarter length. A record containing the SEIN, SSN(1), name information from the bounding quarters, the constructed earnings measure, and its decile position is created. The matching software then uses multiple passes, based on different block and string comparators, to generate match scores. Records above a threshold value, determined by iterative inspection of the data and the match results, are considered matches.

4.4 Results

Table 4 on page 39 shows the number of SSN(0)s reassigned in the first stage because of unreliable name information, expressed as a percentage of UIDs. Note that the number is slightly less than 10 percent of the total number of individuals SSN(0)s ever appearing in the data, and only a little more than 0.5% of all wage records. Trials in the late 1980s, in which the SSN and name information of a small number of wage records were handchecked by the Social Security Administration (SSA), found an average error rate of 7.8 percent, with significant variation across states (Bureau of Labor Statistics 1997b). The matching process implies a much lower error rate. That may be due in part to the conservative setup of the process and in part to the increased use of electronic submission of UI wage records, which substantially reduces error rates. On the other hand, the SSA trials are not feasible on a large scale, and typically involved less than 50,000 records. The process here verified over half a billion records.

Table 5 on page 40 tabulates the matching success rate in the second stage, by year and overall. Approximately 21% of at-risk records are matched. The at-risk group is composed of all interrupted job histories with an interruption of at most one quarter ("holes"). Match pairs are all single-quarter "plugs" that match a "hole." Out of 96 million jobs (Table 2), over 800,000 have an employment history interruption that is eliminated by these matches (slightly less than 0.9%). The number of SSN(0)s, *i.e.*, (apparently) individually identifiable persons, is reduced by over 400,000 (nearly 1.5%).

5 Impact on economic estimates

We proceed in two steps. First, we discuss the effect on individual job histories, this being the most immediate impact of the correction undertaken. We then consider the impact when aggregating individual records to firm, county, or industry level statistics on employment,

flows, and earnings. The latter two levels are precursors to the released QWI statistics. All aggregations are done separately by gender and by eight age groups, as well as on the global margin.

5.1 Bias at the individual level

The most immediate impact is on individual job histories. In this section, we show how many records out of all records are affected and how this affects job histories.

Table 6 on page 41 compares types of job histories before and after the editing process, comparable to Table 2 on page 38. Since only single-quarter interruptions are at risk of being closed, the most dramatic change is among job histories with single-quarter interruptions. Over 11% (over 600,000) of these job histories are eliminated. Most edited job histories are no longer interrupted. The largest absolute increase is among continuous, but not truncated jobs (C). Job histories covering the entire period, and thus truncated both left and right, are increased by over 4%.

How much the correction would affect some conditional statistics, in the framework of a hazard regression or a Mincer-type wage regression that includes tenure, is beyond the scope of the present article and is the subject of future research. If the analyst constructs job spells based on uninterrupted spells, the regression will likely be seriously biased. If the analyst constructs job spells as in our analysis and focuses only on accumulated tenure across all interruptions, the bias will likely be small.

Note that Table 6 underestimates the true extent of coding errors. Coding errors at the beginning or the end of a job spell are not captured here, but are likely to be present. Since such errors do not affect the number of interruptions of a job spell, and only the timing of job starts and separations as well as total tenure (and experience), the impact is likely to be minor on individual-level analyses.

5.2 Aggregate-level bias

In this section, we discuss the effect of the correction procedure on both stock and flow statistics. The variables used in this analysis are described in Table 7. We analyze four types of aggregate statistics. First, we consider stock employment concepts. Beginning-of-period employment, B, counts all the individuals in the relevant category who are employed at a given employer on the first day of the quarter. This variable was described in Section 2. End-of-period employment, E, counts all individuals in the category who are employed at a given employer on the last day of the quarter. Average employment E is the simple average of E and E. Full-quarter employment counts all individuals in

the category who were employed on both the first and last day of the quarter.

Flow statistics consist of inflow, outflows, and net changes. Worker inflows include accessions, A, which counts individuals who did not work at their current employer in the previous quarter; new hires, H, which counts accessions that did not work for their previous employer for the last four quarters; and recalls, R, which counts all other accessions. Comparable concepts are defined for full-quarter employment but we only study full-quarter new hires, H3, which counts all individuals in their first quarter of full-quarter employment with the current employer who were new hires at the accession to this employer. Worker outflows are measured by separations, S, which counts all individuals who did not work for their current employer in the succeeding quarter. Net job flows, JF, is E-B. Finally, net change in full-quarter employment, FJF, is the change in full-quarter employment between the current and previous quarter.

Non-employment statistics measure periods of inactivity (absence of a UI wage record) for quarters preceding an accession, NA; new hire, NH; or recall, NR; and inactivity following a separation, NS. In all cases the window over which these statistics are calculated is four quarters.

Payroll statistics measure the total quarterly payroll for each of the stock and flow employment groups indicated in the table. Ratios of the payroll statistics to the relevant employment measure are used to compute average earnings in the QWI system. Only W1, "Total payroll of all employees," has the characteristics of a classical stock statistic, since it is based on a simple person count within a unit and quarter, where a unit can be a firm, county, or industry.

More detailed definitions are provided in Appendix B. Each variable is computed over all demographic groups as well as for single-characteristic margins as detailed in Table 8. For example, we consider the bias in accessions for all individuals, for men and women separately, and for each age group separately, but not for women aged 22-24.

When aggregating to higher levels, some errors average out, while others are exacerbated. Whereas the stock statistics are less likely to be affected by our edits, the impact on flow variables is substantial. Every false interruption in a person's job history will lead to two accessions, two separations, one new hire, and one recall that would otherwise not have occurred. Large biases in variables based on such flow concepts (accessions A, separations S, recalls R, new hires H) are much more likely to occur than in stocks. Among stock variables, those based on longer periods of employment persistence (FJF, F) are more easily biased by miscoded records than those based on shorter time periods (B, E, \bar{E}). Payroll sums for accessions are going to be biased upwards, because a part of those labeled accessions are actually mis-

coded long-tenure workers, who typically have higher earnings than true new hires.

The bias is computed as

$$dX = X_{pre} - X_{post} (3)$$

$$dX = X_{pre} - X_{post}$$

$$pX = \frac{dX}{X_{post}}$$
(3)

where X is some variable, and pre and post indicate computation of Xbefore and after the editing procedure. Both dX and pX are computed for each variable, for each selected demographic group, at all levels of aggregation (firm, county, or SIC division), for all quarters of data. pXis not computed when X_{post} is zero, which should be kept in mind when analyzing distributions of pX.

We start by tabulating different points in the distribution of the bias for each variable, across the universe of either quarterly firm, county or industry cells, for the overall margin only (Table 9). Mean biases (in absolute value) among flow and stock variables range from a low of 0.25% to a high of 15.68%, and range between 0.01% and 4.92% for payroll variables. As expected, variables that are based on flows are more biased than those based on stocks. Accessions, A, within industry cells are overestimated by nearly 2%, whereas end-of-quarter employment, E, is only underestimated by 0.3%. The time frame underlying some variables also influences the mean bias in the expected direction. Fullquarter job flows, FJF, are overestimated by 4.7% within industry cells, but JF only by 1.7%. Full-quarter employees, F, who are required to have at least three consecutive wage records, are underestimated by 0.8% within country cells, but the simple within-period average, \bar{E} , which only requires two consecutive wage records, has a downward bias of only 0.46%. New hires H, which count only employees who had no wage records in the past four quarters, and thus exclude most miscoded wage records, are biased upwards by only 1.4% within industry, but recalls R, which almost all miscoded records are taken to be, are biased upwards by nearly 6%.

All measures of (bounded) non-employment preceding the different accession statistics (NA, NH, NR, NS) are biased upwards, as is to be expected, but the again the largest bias is among recalls. Finally, cumulative payroll variables for stocks (W1 and W2) do not show a large bias. In particular, W1 should not show any bias, since summation of records over employers (SEIN) is not affected, and small bias showing up here is probably due to small selection issues when compiling wage records. On the other hand, W3 is downward biased more substantially because missing wage records reduce full-quarter employment over three quarters. On the other hand, payroll of accessions, WA, and separations, WS, is upward biased for the same reasons mentioned above.

Turning to other points in the distribution of each variable's bias across cells, two things are of note. First, over 80 percent of the over 20 million firm-quarter cells are not biased, since both the 10^{th} and the 90^{th} percentile are zero. Those that are, however, are substantially biased, as witnessed by the mean. When aggregated to the county or industry level, on the other hand, most cells are biased. The median for most variables is close to the mean, with the exception of the jobflow variables JF and FJF. The top and bottom deciles are also typically close to the mean, most often within one standard deviation of the mean.

The net flows JF and FJF differ in another respect. Whereas most flow measures are unidirectional (i.e. separations are by definition negative flows, whereas accessions are by definitions positive flows), JF and FJF can be either positive or negative. The bias also goes in both directions, as shown by the spread between the 10^{th} and 90^{th} percentiles. Given the symmetric distribution, it is thus not surprising that net flows have a mean quite close to zero. Nevertheless, there is a lot of bias in the statistic as evidenced by the tails of the distribution.

Table 10 on page 47 provides the same information, but for dX, the bias expressed in levels, rather than the percentage bias. Note, in particular, the payroll sums that are hidden behind the percentage bias in Table 9. Table 10 also shows that the biases are larger when aggregated to the industry than when aggregated to the county level. In Table 9, the percentage biases within counties typically, but not always, were larger than within industries. The miscoding of identifiers is essentially random in the universe of wage records, but affects flows non-randomly, since it generates false flows. It is thus natural to expect that small flows are more strongly biased by this than large flows. Furthermore, both Tables 9 and 10 only tabulate the distribution of biases for the overall margin. Given the likely dependency on the size of the underlying population, gender and age-specific statistics are even more likely to be biased.

To further explore the relation between the bias and the flow, we turn to some straightforward regressions. Table 11 on page 49 tabulates results from regressions of the form

$$pX_{jkt} = \beta_0 + \beta_1' Z_{jkt} \tag{5}$$

for some unit j, either a county (Table 11a) or an industry (Table 11b), some margin k (see Table 8) and some quarter t. Note that contrary to the results in the previous tables, these regressions take into account statistics for all margins, not just the overall margin. The means reported in Table 9 correspond to such a regression, with the constraints k=0 and $\beta_1=0$. For the flow and stock statistics, Z contains XR, the rate associated with X, defined relative to the appropriate basis (\bar{E} or F). For all non-employment counts $X \in \{NA, NH, NR, NS\}$ and payroll

sums $X \in \{W1, W2, WA, WS\}$, Z contains the accession rate AR and the separation rate SR. For W3, Z contains FJFR. Thus, each regression controls for the size of the associated statistics. Furthermore, a second equation of the form

$$pX_{jkt} = \beta_{3j} + \beta_4' Z_{jkt} \tag{6}$$

is also estimated, to condition on the different sizes of industries and in particular counties. The last row of each block in Table 11 reports an F-test for the joint significance of these fixed unit effects.

As before, the results can be split into four groups: gross flows, net flows (JF, FJF), non-employment counts, and payroll sums. For nearly all flows (exception being H3R), the relationship between the percent bias and its associated rate is the same. The bias is negatively related to the size of the flow rate, but even when controlling for the rate, is significantly different from zero. This is true whether doing cross-sectional or within cell analysis. Generally, controlling for cellspecific average bias improves the explanatory power of the regression significantly, as evidenced by the F tests. Net flows, on the other hand, do not have significant average bias, even when controlling for the size of the rate, and do not vary substantially across cells. This pattern is consistent with random errors in the stock of wage records. All errors by definition increase flows, and this bias increases as the relative flow for the cell decreases. For instance, job turnover is generally lower for workers in the middle age brackets. The regression results tell us that the flow estimates for this group of workers will be more biased by the errors than for young people.

The number of non-employment periods for new hires, recalls, and separations is typically negatively related to both accession and separation rates of the particular cell. Those for accessions, on the other hand, are positively related to a cell's separation rate.

The bias for the payroll for all workers (in a cell) for a particular quarter W1 is not very large, and at least within and across industry cells, not systematically different from zero. Remember that since records are not re-allocated across SEINs or quarters, these numbers only differ because of some small sample selection issues at the global margin. Within specific age or gender categories, though, this is no longer true. Since most miscoded SSNs do not have associated information on gender or age, this is imputed. Re-assignment to its true cell will most likely also change age and gender information, and thus change the value in two cells. The bias is more systematic when concentrating on more selective measures. The number of end-of-period employees for any given SEIN and quarter will be reduced by errors, and the error in the associated payroll W2, even when controlling for flows in and out of the cell, is still significantly negative, between 0.2 and 0.7 percent. This effect is even stronger for payroll sums of fullquarter workers W3.

Payroll for accessions WA and separations WS are biased upward, by up to 7 percent. One explanation can be found in the usual hazard rate pattern for a worker's tenure, which is downward sloping, implying that separations are composed mostly of short-tenure workers. Equally, accessions typically are at the start of a career, and earn less than high tenure workers. And trivially, as explained above (Section 4.2), the earnings of true separations and accessions are on average for a shorter time period than that of full-quarter workers. All this leads to misallocated high-tenure full-quarter, and thus high-earning workers being classified as low-earnings separations and and accessions, inflating those payroll sums.

6 Conclusion

In this paper, we propose and implement an algorithm particularly suited for the probabilistic matching of UI wage records. We consider the chosen methods to be conservative, *i.e.*, the percentage of errors that we correct are probably substantially lower than the true error rate. Nevertheless, our edits are likely to be the best that can be done with this type of data given the available information on the file and the environment in which the editing occurs. The statistical biases revealed by our procedure are substantial in a number of important variables both at the individual level and at higher levels of aggregation. Job spells observed to be interrupted are decreased by 11 percent. Average biases in major flow statistics average 7 percent, with substantial variation around that mean.

The potential uses of administrative data for improving official statistics and social science research are vast. This study highlights the pitfalls that researchers and statisticians may encounter when constructing key measures from longitudinal integration of administrative records with identifier errors. As we noted in the introduction, other users of the UI wage records have also addressed this problem. Our efforts were focused on specific enhancements of the identifier edits used in the longitudinal data linkage rather than ad hoc selection of certain histories for deletion. Probabilistic matching greatly enhanced the quality of the longitudinally integrated UI wage record data based on the evidence we presented. Furthermore, the probabilistic matching was itself enhanced by our application of a model for the structure of the dynamic earnings history in the presence or absence of the identifier errors. Our results suggest that similar large-scale edits based on the full information in the administrative database may substantially improve the quality of other data integration efforts such as those involving health care or welfare recipient files.

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A Description of matching algorithms

The SSN editing procedure used here is split into two stages. The first stage starts with a list of unique combinations of SSN, First name, Middle Initial, and Last name (uniquely identified by the variable UID) from all files across all years and quarters. This stage verifies the likelihood that the records for a given SSN are actually for the same person, based on name information and weighted by frequency in the data. It is designed to capture "false positives" (SSNs miscoded and wrongly attributed to another valid SSN), and is not designed to do a full-scale unduplication effort. In particular, there is currently no attempt to standardize names at this stage, nor will this capture consistent miscoding by firms or consistent use of SSNs by multiple persons if that behavior persists for more than one quarter. At the end of Stage 1, records deemed not to pertain to the SSN(0) with which they were associated are assigned a temporary SSN, which together with all retained SSN(0) becomes SSN(1).

The second stage does the actual probabilistic matching, based on the SSN(1) and SEIN information. Plugs that are successfully matched to holes obtain an SSN(2), which corresponds to the SSN(0) of the records bounding the hole. A record with a SSN(1) that is not matched to any hole is reassigned its SSN(0). These records, whose allocation to a specific SSN(0) employment history seems doubtful based on a comparison of names, cannot be associated with any existing holes with sufficient confidence (*i.e.*, a probability score below the threshold value), and is put back into its original employment history.

Both stages use the commercially available program called "Integrity Data Re-Engineering Environment – Automated Record Linkage System" (Anonymous 2000) from Vality Technology, Inc., now Ascential Software Corporation. It is based on earlier software by MatchWare Technologies, Inc. (Jaro 1997). The version used in this research is Release 3.6.9. The actual match parameters used are available by request from the authors. They are specific to the realized data, and require modifications if applied to data from a different source.

A.1 Stage 1: Unduplication

In total, four passes are used in order to accommodate different scenarios (constellations of name information) in the data. All passes "block" on SSN(0), i.e. a record's name information is only compared to name information on other records with the same SSN(0). In all passes, name information is weighted by the number of UI wage records that have that name information on file. The matching software identifies names that are associated with no other wage record for that particular SSN(0). Thus, in the following example, records 51 and 52 are similar,

whereas records 53 and 54 are sufficiently different to be deemed "miscoded", and rejected in Stage 1.1

Example 1

Records with SSN(0)=123-45-6789

	Info on file					
Name	UID	first_name	$middle_name$	last_name	Quarter	
John C. Doe	51	JOHN	C	DOE	92Q1	
John C. Doe	51	JOHN	C	DOE	92Q2	
John C. Doe	52	JOHN		DOE	93Q1	
John C. Doe	52	JOHN		DOE	94Q1	
Robert E. Lee	53	ROBERT	E	LEE	94Q2	
Ulysses S. Grant	54	ULYSSES	S	GRANT	94Q2	

On the other hand, none of the passes will capture repeated use of SSN(0)s by different people, potentially illegally, or because some employer has miscoded the SSN in her files for several quarters. In the following example, John C. Adam might be the legitimate holder of SSN 123-45-6789, whereas Robert E. Benjamin's employer miscoded his true SSN (723-45-6709) when Robert starting working for her, and nobody noticed this for two quarters. Robert's records will *not* be rejected by the matching software at this stage, because he has multiple records using the same, wrong SSN(0).

Example 2

Records with SSN(0)=123-45-6789

	Info on file						
Name	UID first_name		middle_name	last_name	Quarter		
John C. Adam	151	JOHN	C	ADAM	92Q1		
John C. Adam	151	JOHN	C	ADAM	92Q2		
John C. Adam	152	JOHN		ADAM	93Q1		
John C. Adam	152	JOHN		ADAM	94Q1		
Robert E. Benjamin	153	ROBERT	E	BENJAMIN	94Q2		
Robert E. Benjamin	153	ROBERT	E	BENJAMIN	94Q3		

¹All names and SSNs used in this and other examples are purely fictitious.

The second case, not solved in Stage 1, can be solved in different ways. First, validation of each UID by SSA would yield a validated SSN for John, but an invalid SSN for Robert. Second, the miscoding of Robert's SSN(0) will yield a short employment spell for that SSN, which could be linked up to the employment spell associated with Robert's true SSN, based on start and end dates, and the name information on the file.

A.2 Pass 1

The first pass captures the bulk of the differences. It is based on a straight comparison of all components of the name: the first name of a record is compared only to first names on other records, the last name only to last names on other records, and the middle name only to other middle names.

A.3 Pass 2

A second pass was added to allow for switched first and middle names. Inspection of the data reveals that many of this switches are actually part of a more general problem, presumably rooted in some historical data processing problem. In part of the data, composite family names are written as one word. However, in other years, this same information is miscoded in the data received at Census. The family name is written with spaces, but some parsing on systems has allocated the first part of the last name to last name, but the second part to the first name, with the first name being relegated to middle_name:

Example 3

	Info on file						
Name	Recnum	first_name	$middle_name$	last_name			
Al DiMeola	1	AL		DIMEOLA			
Al DiMeola	2	MEOLA	A	DI			
Joe DiMaggio	3	JOE		DIMAGGIO			
Joe DiMaggio	4	<i>MAGGIO</i>	J	DI			

Another frequent scenario is also attributable to data entry problems (and cannot be captured by standardizer programs). In this second scenario, parts of the first name are coded into the last name field:

Example 4

²All names and SSNs used in this and other examples are purely fictitious.

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	III	_ (, ,	\cup 1	1 1	L .		L!	

Name	Recnum	first_name	middle_name	last_name	
John C. Doe	5	JOHN	C	DOE	
John C. Doe	6	C		DOEJOH	

Note that these cases seem to occur in the earlier years of the data, where last name information was restricted to six and first name information to one character.

Since both scenarios are interspersed in the data, and seem to occur concurrently, it is difficult to post-process these names before running them through the unduplication process. In particular, most of these cases would not get changed by using standardizer software. In fact, it is likely that a incorrect parametrization of a standardizer lies at the root of these problems.

However, permitting a switch between first and middle names, while controlling for an uncertainty match on family names, captures most of these cases, matching <code>Joe</code> with <code>J</code> and <code>DiMaggio</code> with <code>Di</code>. Nevertheless, this might turn out to be a problem in later stages of the matching process.

A.4 Pass 3

Next, a third pass was added to allow for switched middle and last names. This is necessary for two observed scenarios: First, some women seem to move the maiden name to middle initial, and this pass captures that well. Second, data entry errors pop up here again, with last_name containing both the last name and the middle initial.

Example 5

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Name	Recnum	first_name	middle_name	last_name
Nicole M. Kidman	7	NICOLE	М	KIDMAN
Nicole K. Cruise	8	NICOLE	K	CRUISE
Nicole M. Kidman	9	NICOLE		M KIDM

A.5 Pass 4

Finally, the fourth pass allows for switched first and last names, with a straight match on middle initials (if existant). Again, the most likely source for this are data entry errors. This last pass is the most tenuous comparison, since it reduces to a simple comparison of the first letters of first and last names if one or the other are single-character. However, remember that all comparisons are done within the same observed SSN, so that these are not randomly combined individuals from the general population based on first and last initial concordance.

A.6 All passes

All passes also use a matching field created by concatenating first and middle initials with the first six digits of the last name, and taking out all blank spaces (variable *CONCAT*). This is a frequent error in the data, similar to the following example:

Example 6

		_				
Name	Recnum first_name		middle_name	last_name	concat	
Nicole M. Kidman Nicole M. Kidman		NICOLE	М	KIDMAN NMKIDM	NMKIDMAN NMKIDM	

When this occurs, matching on any individual name components may not provide enough concordance. However, a match gets extra weight assigned if the *CONCAT* matches on both records. Thus, in the above example, the *CONCAT* of both records are a much better comparison than the other variables.

The question arises whether to aggressively weed out "false" positives, potentially also eliminating some valid matches. We have chosen to be aggressive at this stage. Any valid matches that are eliminated at this stage are reintegrated fairly easily at a later stage with more matching information available. Furthermore, identification of discontinuities created purely the Stage 1 procedure, and subsequent readjustment of records, is straightforward, and done before release for data processing. The only downside is that the number of records needing to be matched at later stages increases.

A.7 Post-processing

For records that were identified as close duplicates of each other, the "best" name as determined by the matching software is retained. UID records determined not to match other records for a given SSN ("residuals") are assumed to be false positives. They are assigned a unique

identifier, based on the SSN(0), using an algorithm that ensures assignment of a unique SSN while retaining information on the original SSN(0). The following table provides a quick reference into how the original SSN(0) digits are transposed by the algorithm to yield the new identifiers SSN(1).

Original									
digit	Re	Replacement characters							
0	A	K	U	e	О	y			
1	В	L	V	f	p	Z			
2	C	M	W	g	q				
3	D	N	X	h	r				
4	E	Ο	Y	i	s				
5	F	P	Z	j	t				
6	G	Q	a	k	u				
7	Н	R	b	1	v				
8	I	S	c	m	w				
9	J	T	d	n	X				

For instance, in Example 1, above, UID 53, the record for "Robert E. Lee", which is associated with SSN(0)=123-45-6789 on the original wage records, gets assigned SSN(1)=123-45-6H89. UID 54 gets assigned SSN(1)=123-45-6R89.

A.8 Stage 2: Correcting broken job histories

The first step for the within-job matching stage is to select the eligible records. We use the information on job histories, based on SSN(1)-SEIN matches, to select eligible histories, i.e. those that have a single interruption of one quarter length (potential holes) at that employer, as well as job histories that are exactly one quarter long with that employer (potential plugs). We then perform a statistical match, conditional on eligibility, based on name information and the decile of the earnings distribution a given record is associated with.

A.8.1 Construction of earnings information

The extraction of data of the earnings information for potential plugs is straightforward, once one-period job histories have been identified: They correspond strictly to the wage records as found on the UI wage record files. The data construction for holes is slightly more complex.

First, we identify the year and quarter in which a one-period interruption for a given SSN(1)-SEIN combination occurs. By definition, a "hole" is bounded on either side by a wage record. These records are extracted from the UI wage record files.

However, earnings levels may not correspond to "full-quarter earnings" if the job history begins or terminates in the bounding quarters. For instance, in the following example, all SSN(1)s have a "hole" in quarter Q5. For SSN(1)=123-45-1234 (case A) and SSN(1)=123-45-1235 (case B), one of the bounding quarters is the bounding quarter of a job spell.

Example 7

		Job history							
	SSN(1)	Q1				Q5			
А	123-45-1234	0	0	0	1	0	1	1	1
B	123-45-1235	1	1	1	1	0	1	0	0
C	123-45-1236	1	1	1	1	0	1	1	1

Thus, earnings in those quarters do not correspond to "full-quarter" earnings. Matching on the earnings decile based on the raw earnings information would fail.

Here, an adjustment is made to the wage data to make the assigned earnings deciles correspond more closely to "full-quarter" earnings of the hypothesized plugs. We verify whether the SSN(1) in question had positive earnings *two* quarters on either side of the hole. Thus, in the above example, we verify whether cases A through C have positive earnings in Q3 and Q7. If this is not the case, then the earnings of the corresponding bounding quarter are upweighted by a factor of two, based on the fact that the expected accession (separation) time within a known interval is it's midpoint. In the above example, the earnings corresponding to Q3 for case A, and the earnings corresponding to Q7 for case B, are doubled. Case C is not adjusted.

After adjustment of the earnings for any of the bounding quarters, the earnings observations from the two bounding quarters are averaged to obtain an estimate of the earnings which that particular SSN(1) would have had in the "hole" if he or she actually had worked during that quarter (i.e. under the null hypothesis that the "hole" is due to miscoding of a record from a continuous job spell, and not due to a true absence from work for more than one quarter length).

The SEIN, name and SSN(1) information from the two bounding quarters correspond by virtue of definition and homogenization in Stage

1. We thus output a record containing the SEIN, SSN(1) and name information from the bounding quarters, plus the constructed earnings measure and its decile position. Note that this layout corresponds exactly to the layout of the potential plugs.

A.8.2 Restrictions

A technical constraint is imposed on the process by the software used. The efficiency of most matching software declines with the square of the number of items within a block, i.e. the number of records that match exactly on a select number of variables. In VALITY, this is around 1000 records.

There are also fundamental reasons to concentrate on blocks with fewer records. Large blocks of job histories with interruptions may reflect systematic, rather than random coding error, or may reflect a prolonged strike or similar economic event. Large blocks of one-quarter employment spells may reflect firms with particularly high turnover. In either case, it becomes more difficult to distinguish similar records based on poor name information and concordance of dates alone.

For practical purposes, we have restricted blocks to not be larger than 750 elements, both for plugs and holes.

B Definition of statistics

The variable t refers to the sequential quarter, and runs from qmin=1 corresponding to 1985:1 to qmax definined for the latest quarter available (here: 1999:4). regardless of the state being processed. The quarters are numbered sequentially from 1 (1985:1) to the latest available quarter. The variable qfirst refers to the first available sequential quarter of data (here: 23, corresponding to 1991:3). The variable qlast refers to the last available sequential quarter of data for a state (here identical to qmin. Unless otherwise specified a variable is defined for $qfirst \le t \le qlast$.

Statistics are computed from individual-level job movements, and then aggregated to higher levels. The following will define individual and firm level statistics; higher levels of aggregations are straightforward.

B.1 Individual concepts

Flow employment (m): for $qfirst \le t \le qlast$, individual i employed (matched to a job) at some time during period t at employer j

$$m_{ijt} = \begin{cases} 1, & \text{if } i \text{ has positive earnings at employer } j \text{ during quarter } t \\ 0, & \text{otherwise.} \end{cases}$$
(7)

Beginning of quarter employment (b): For qfirst < t, individual i employed at the end of t-1, beginning of t

$$b_{ijt} = \begin{cases} 1, & \text{if } m_{ijt-1} = m_{ijt} = 1\\ 0, & \text{otherwise.} \end{cases}$$
 (8)

End of quarter employment (e): For t < qlast, individual i employed at j at the end of t, beginning of t + 1

$$e_{ijt} = \begin{cases} 1, & \text{if } m_{ijt} = m_{ijt+1} = 1\\ 0, & \text{otherwise.} \end{cases}$$
 (9)

Accessions (a_1) : For qfirst < t, individual i acceded to j during t

$$a_{1ijt} = \begin{cases} 1, & \text{if } m_{ijt-1} = 0 \& m_{ijt} = 1\\ 0, & \text{otherwise.} \end{cases}$$
 (10)

Separations (s_1) : For t < qlast, individual i separated from j during t

$$s_{1ijt} = \begin{cases} 1, & \text{if } m_{ijt} = 1 \& m_{ijt+1} = 0\\ 0, & \text{otherwise.} \end{cases}$$
 (11)

Full quarter employment (f): For qfirst < t < qlast, individual i was employed at j at the beginning and end of quarter t (full-quarter job)

$$f_{ijt} = \begin{cases} 1, \text{ if } m_{ijt-1} = 1 \& m_{ijt} = 1 \& m_{ijt+1} = 1\\ 0, \text{ otherwise.} \end{cases}$$
 (12)

New hires (h_1) : For qfirst + 3 < t, individual i was newly hired at j during period t

$$h_{1ijt} = \begin{cases} 1, & \text{if } m_{ijt-4} = 0 \& m_{ijt-3} = 0 \& m_{ijt-2} = 0 \& m_{ijt-1} = 0 \& m_{ijt} = 1 \\ 0, & \text{otherwise.} \end{cases}$$
(13)

New hires to full quarter status (a_3) : For qfirst + 4 < t < qlast, individual i transited from consecutive-quarter hired to full-quarter hired status at j at the start of t+1 (hired in t-1 and full-quarter employed in t)

$$h_{3ijt} = \begin{cases} 1, \text{ if } h_{1ijt-1} = 1 \& f_{ijt} = 1\\ 0, \text{ otherwise.} \end{cases}$$
 (14)

Recalls (r_1) : For qfirst + 3 < t, individuali was recalled from layoff at j during period t

$$r_{1ijt} = \begin{cases} 1, \text{ if } m_{ijt-1} = 0 \& m_{ijt} = 1 \& h_{ijt} = 0\\ 0, \text{ otherwise.} \end{cases}$$
 (15)

Total earnings during the quarter (w_1) : for $qfirst \le t \le qlast$, earnings of individual i at employer j during period t

$$w_{1ijt} = \sum \text{all } UI \text{ covered earnings by } i \text{ at } j \text{ during } t$$
 (16)

Earnings of end-of-period employees at employer j during period t

$$w_{2ijt} = \begin{cases} w_{1ijt}, & \text{if } e_{ijt} = 1\\ & \text{undefined, otherwise} \end{cases}$$
 (17)

Earnings of full-quarter individual i at employer j during period t

$$w_{3ijt} = \begin{cases} w_{1ijt}, \text{ if } f_{ijt} = 1\\ \text{undefined, otherwise} \end{cases}$$
 (18)

Earnings of accessions to employer j during period t

$$wa_{1ijt} = \begin{cases} w_{1ijt}, \text{ if } a_{1ijt} = 1\\ \text{undefined, otherwise} \end{cases}$$
 (19)

Earnings of separations from employer j during period t

$$ws_{1ijt} = \begin{cases} w_{1ijt}, & \text{if } s_{1ijt} = 1\\ & \text{undefined, otherwise} \end{cases}$$
 (20)

Periods of non-employment prior to an accession by i at employer j during t during the previous four quarters (defined for qfirst + 3 < t)

$$na_{ijt} = \begin{cases} \sum_{1 \leq s \leq 4} n_{it-s}, & \text{if } a_{1ijt} = 1\\ & \text{undefined, otherwise} \end{cases}$$
 (21)

where $n_{it} = 1$ if $m_{ijt} = 0 \ \forall j$, and 0, otherwise.

Periods of non-employment prior to a new hire by i at employer j during t during the previous four quarters

$$nh_{ijt} = \begin{cases} \sum_{1 \leq s \leq 4} n_{it-s}, & \text{if } h_{1ijt} = 1\\ & \text{undefined, otherwise} \end{cases}$$
 (22)

Periods of non-employment prior to a recall by i at employer j during t during the previous four quarters

$$nr_{ijt} = \begin{cases} \sum_{1 \leq s \leq 4} n_{it-s}, & \text{if } r_{1ijt} = 1\\ & \text{undefined, otherwise} \end{cases}$$
 (23)

Periods of non-employment following a separation by i from employer j during t during the next four quarters, (defined for t < q last - 3)

$$ns_{ijt} = \begin{cases} \sum_{1 \leq s \leq 4} n_{it+s}, & \text{if } s_{1ijt} = 1\\ & \text{undefined, otherwise} \end{cases}$$
 (24)

B.2 Employer concepts

For statistic x_{cijt} denote the sum over i during period t as $x_{c\cdot jt}$. For example, beginning of period employment for firm j is written as:

$$b_{\cdot jt} = \sum_{i} b_{ijt} \tag{25}$$

All individual statistics generate employer totals according to the formula above. The key employer statistic is the average end-of-period employment growth rate for employer j, the components of which are defined here.

Beginning-of-period employment (number of jobs)

$$B_{jt} = b_{\cdot jt} \tag{26}$$

End-of-period employment (number of jobs)

$$E_{it} = e_{\cdot it} \tag{27}$$

Employment any time during the period (number of jobs)

$$M_{it} = m_{it} (28)$$

Full-quarter employment

$$F_{it} = f_{\cdot it} \tag{29}$$

Net job flows (change in employment) for employer i during period t

$$JF_{it} = E_{it} - B_{it} ag{30}$$

Average employment for employer j between periods t-1 and t

$$\bar{E}_{jt} = \frac{(B_{jt} + E_{jt})}{2} \tag{31}$$

Net change in full-quarter employment $\ \ \mbox{for employer}\ j$ during period t

$$FJF_{jt} = F_{jt} - F_{jt-1} (32)$$

Accessions for employer j during t

$$A_{jt} = a_{1 \cdot jt} \tag{33}$$

Separations for employer j during t

$$S_{jt} = s_{1 \cdot jt} \tag{34}$$

New hires for employer j during t

$$H_{it} = h_{1 \cdot it} \tag{35}$$

Full Quarter New hires for employer j during t

$$H_{3it} = h_{3 \cdot it} \tag{36}$$

Recalls for employer j during t

$$R_{it} = r_{1 \cdot it} \tag{37}$$

Total payroll of all employees

$$W_{1jt} = w_{1 \cdot jt} \tag{38}$$

Total payroll of end-of-period employees

$$W_{2jt} = w_{2 \cdot jt} \tag{39}$$

Total payroll of full-quarter employees

$$W_{3it} = w_{3 \cdot it} \tag{40}$$

Total payroll of accessions

$$WA_{jt} = wa_{1 \cdot jt} \tag{41}$$

Total payroll of separations

$$WS_{it} = ws_{1 \cdot it} \tag{42}$$

Total periods of non-employment for accessions

$$NA_{jt} = na_{\cdot jt} \tag{43}$$

Total periods of non-employment for new hires (last four quarters)

$$NH_{it} = nh_{it} (44)$$

Total periods of non-employment for recalls (last four quarters)

$$NR_{it} = nr_{it} (45)$$

Total periods of non-employment for separations

$$NS_{jt} = ns_{\cdot jt} \tag{46}$$

B.3 Aggregation of flows

We calculate the aggregate job flow as

$$JF_{kt} = \sum_{j \in \{K(j)=k\}} JF_{jt}.$$
 (47)

for some county (or industry division (SIC)) k for some group of firms, where the function K(j) indicates the classification into counties (or industries) associated with firm j.

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C Tables

Table 1: Unique combinations of SSNs and Names

Year	Observations	Unique Keys
1991	29,138,811	14,656,899
1992	56,356,832	16,508,875
1993	56,006,335	16,352,185
1994	56,992,314	17,084,002
1995	58,066,989	17,158,021
1996	60,157,386	20,021,727
1997	62,604,006	19,179,948
1998	64,524,103	22,476,213
1999	66,270,481	22,883,341
1991-1999	510,117,257	57,393,771

Table 2: "Holes" in job and employment histories

	Jo	Job histories		Emplo	Employment histories	ries
	(a)	(q)	(c)	(p)	(e)	(f)
			Cumul.			Cumul.
Pattern in job history	Frequency	Percent	Percent	Frequency	Percent	Percent
Non-continuous,						
length of longest interruption						
l quarter	5,315,869	5.50%		3,461,297	12.17%	
2 quarters	2,357,942	2.44%		1,924,432	6.77%	
3 quarters	1,764,701	1.83%		1,514,519	5.33%	
4 quarters	750,910	0.78%		981,093	3.45%	
5 quarters	532,174	0.55%		759,555	2.67%	
6 quarters	466,301	0.48%		654,760	2.30%	
7 quarters	430,549	0.45%		558,690	1.97%	
8 quarters	241,573	0.25%		417,023	1.47%	
9 or more quarters	1,172,039	1.21%	13.49%	2,389,404	8.40%	44.53%
Continuous						
C Not present in 1st or last quarter	59,990,419	62.08%		6,347,998	22.33 %	
F Entire period	1,735,340	1.80%		3,577,269	12.58%	
L Left-truncated	9,871,084	10.22%		2,721,446	9.57 %	
R Right-truncated	12,001,245	12.42%	86.51%	3,123,522	10.99 %	55.47%
	96,630,146 100.00%		100.00%	28,431,008	100.00 %	100.00%

NOTE: Data covers 1991Q3 through 1999Q4.

Table 3: Longest continuous job spell

(in quarters)	Percent	Cumul. Percent
1	35.96 %	
2	20.42 %	56.38%
3	9.74~%	
4	6.05 %	72.17%
5	4.23 %	
6	3.39 %	
7	2.58~%	
8	2.12 %	84.49%
more than 8	15.51 %	100.00%

Table 4: Re-assignment of SSN(0), by UID, in Stage 1

	Frequency	Percent
SSN has unique UID (out-of-scope)	14,042,405	24.47%
SSN(0) of UID not reassigned	40,636,312	70.80%
SSN(0) of UID reassigned	2,715,054	4.73%
	57,393,771	100.00

Table 5: Match rates: Stage 2

Year	Holes	Match pairs	Fraction patched
	(a)	(b)	(c)
	Across all m	natch passes, by ye	ar
1991	127,869	30,743	24 .04%
1992	507,335	101,874	20 .08%
1993	423,721	93,337	22 .03%
1994	496,937	147,142	29 .61%
1995	489,793	109,978	22 .45%
1996	456,878	98,804	21 .63%
1997	439,520	60,804	13 .83%
1998	536,123	112,325	20 .95%
1999	464,643	78,708	16 .94%
All	3,942,819	833,715	21 .15%

Notes: (c)= (b)/(a)

Table 6: Comparing job histories before and after editing process

	Original data	l data	Edited data	data	Ch	Change
	(a)	(q)	(c)	(p)	(e)	(f)
Pattern in job history	Freq.	Percent	Freq.	Percent	Freq.	Percent
Non-continuous,						
length of longest interruption	uption					
l quarter	5,315,869	5.50%	4,710,673	4.87%	-605,196	-11.38%
2 quarters	2,357,942	2.44%	2,359,374	2.44%	1,432	0.06%
3 quarters	1,764,701	1.83%	1,755,814	1.82%	- 8,887	- 0.50%
4 quarters	750,910	0.78%	,747,707	0.77%	- 3,203	- 0.42%
5 quarters	532,174	0.55%	,529,777	0.55%	- 2,397	- 0.45%
6 quarters	466,301	0.48%	,463,878	0.48%	- 2,423	- 0.51%
7 quarters	430,549	0.45%	,429,179	0.44%	- 1,370	- 0.31%
8 quarters	241,573	0.25%	,240,214	0.25%	- 1,359	- 0.56%
9 or more quarters	1,172,039	1.21%	1,163,420	1.20%	- 8,619	- 0.73%
Continuous						
C Continuous	59,990,419	62.08%	60,311,626	62.37%	321,207	0.53%
F Entire period	1,735,340	1.80%	1,807,775	1.87%	72,435	4.17%
L Left-truncated	9,871,084	10.22%	10,032,149	10.37%	161,065	1.63%
R Right-truncated	12,001,245	12.42%	12,144,959	12.56%	143,714	1.19%
	96,630,146	100.00%	96,696,545	100.00%	66,399	0.06%

NOTE: For definitions of job history patterns, see text on page 7.

Short name	Long name
— Stock statis	stics —
В	Beginning-of-period employment
E	End-of-period employment
Ē	Average employment
F	Full-quarter employment
— Flow statis	tics —
A	Accessions
S	Separations
Н	New hires
R	Recalls
JF	Net job flows
FJF	Net change in full-quarter employment
НЗ	Full-quarter new hires
— Non-emplo	yment statistics —
NA	Periods of non-employment for accessions
NH	Periods of non-employment for new hires
NR	Periods of non-employment for recalls
NS	Periods of non-employment for separations
— Payroll sta	tistics —
W1	Total payroll of all employees
W2	Total payroll of end-of-period employees
W3	Total payroll of full-quarter employees
WA	Total payroll of accessions
WS	Total payroll of separations

Table 7: Name mapping for variables used in aggregated analysis

A variable will be named $VARNAME_GA$ where VARNAME is defined in Table 7, and G and A are defined as follows:

G:	Gender	A:	Age
0	All	0	All
F	Female	1	14-18
M	Male	2	19-21
		3	22-24
		4	25-34
		5	35-44
		6	45-54
		7	55-64
		8	65+

Table 8: Demographic group definitions

Table ${f 9}$: Distribution of percent bias in aggregate statistics No demographics, Unit x Quarter cells

Variable							
(bias)	Unit	Mean	Std	N	P10	P50	P90
pA	Firm	2.17%	13.98%	11,755,355			
pA	County	1.56%	1.01%	2,006	0.62%	1.42%	2.64%
pA	Industry	1.97%	2.29%	374	0.51%	1.47%	3.40%
pВ	Firm	-0.74%	6.14%	20,717,508			
pB	County	-0.46%	0.31%	1,947	-0.75%	-0.45%	-0.25%
pB	Industry	-0.31%	0.31%	363	-0.59%	-0.34%	-0.14%
pЕ	Firm	-0.74%	6.14%	20,717,507			
pE	County	-0.47%	0.31%	1,947	-0.75%	-0.45%	-0.25%
pE	Industry	-0.30%	0.33%	363	-0.59%	-0.34%	-0.13%
${f p}ar E$	Firm	-0.71%	5.29%	21,954,411			
${f p}ar E$	County	-0.46%	0.30%	1,947	-0.74%	-0.46%	-0.26%
${f p}ar E$	Industry	-0.31%	0.30%	363	-0.57%	-0.34%	-0.15%
pF	Firm	-1.23%	8.05%	18,454,708			
pF	County	-0.78%	0.36%	1,888	-1.21%	-0.74%	-0.43%
pF	Industry	-0.53%	0.31%	352	-0.90%	-0.53%	-0.24%
pН	Firm	1.18%	10.18%	9,784,872			
pН	County	0.94%	0.80%	1,888	0.31%	0.81%	1.63%
pН	Industry	1.43%	2.79%	352	0.28%	0.82%	2.45%
рНЗ	Firm	-0.94%	8.42%	6,233,024			
рНЗ	County	-0.77%	0.63%	1,770	-1.30%	-0.71%	-0.30%
рНЗ	Industry	-0.25%	2.54%	330	-1.01%	-0.52%	0.04%
pR	Firm	4.71%	26.86%	3,242,186			
pR	County	5.26%	3.61%	1,888	1.70%	4.59%	9.18%
pR	Industry	5.95%	3.49%	352	1.93%	5.46%	10.29%
pS	Firm	2.31%	14.29%	11,161,916			
pS	County	1.66%	1.11%	1,947	0.67%	1.46%	2.72%
pS	Industry	2.01%	2.08%	363	0.63%	1.53%	3.41%
For notes	s, see end of t	table on pag	e 46.				(cont.)

Table ${\color{red}9}$ (cont.): Distribution of percent bias in aggregate statistics No demographics, Unit x Quarter cells

Variable							
(bias)	Unit	Mean	Std	N	P10	P50	P90
pFJF	Firm	-0.57%	22.01%	9,968,752			
pFJF	County	-15.68%	675.94%	1,886	-11.97%	-0.28%	11.39%
pFJF	Industry	4.77%	44.16%	352	-11.65%	-0.05%	12.86%
pJF	Firm	-0.04%	20.44%	11,280,086			
pJF	County	-0.27%	44.31%	1,945	-7.77%	-0.04%	8.06%
pJF	Industry	1.68%	107.29%	363	-8.83%	0.03%	9.19%
pNA	Firm	2.89%	22.68%	9,097,310			
pNA	County	1.99%	1.17%	1,888	0.81%	1.81%	3.33%
pNA	Industry	2.56%	1.75%	352	0.93%	2.18%	4.44%
pNH	Firm	2.06%	19.75%	8,179,091			
pNH	County	1.64%	1.11%	1,888	0.59%	1.46%	2.77%
pNH	Industry	2.25%	1.92%	352	0.69%	1.80%	4.35%
pNR	Firm	4.57%	29.02%	2,562,640			
pNR	County	5.09%	3.76%	1,888	1.52%	4.42%	8.77%
pNR	Industry	5.52%	3.30%	352	1.90%	5.10%	9.05%
pNS	Firm	2.83%	22.02%	8,273,801			
pNS	County	2.13%	1.26%	1,770	0.85%	1.96%	3.48%
pNS	Industry	2.51%	1.65%	330	0.93%	2.18%	4.15%
For notes	, see end of	table on pag	ge 46.				(cont.)

Table 9 (cont.): Distribution of percent bias in aggregate statistics No demographics, Unit x Quarter cells

Variable							
(bias)	Unit	Mean	Std	N	P10	P50	P90
pW1	Firm	-0.01%	4.96%	23,229,843			
pW1	County	-0.01%	0.15%	2,006	-0.05%	-0.02%	0.00%
pW1	Industry	0.04%	0.35%	374	-0.04%	-0.02%	0.08%
pW2	Firm	-0.75%	7.73%	20,717,507			
pW2	County	-0.45%	0.27%	1,947	-0.74%	-0.42%	-0.21%
pW2	Industry	-0.27%	0.33%	363	-0.57%	-0.29%	-0.08%
pW3	Firm	-1.21%	12.16%	18,454,708			
pW3	County	-0.71%	0.36%	1,888	-1.12%	-0.65%	-0.36%
pW3	Industry	-0.46%	0.35%	352	-0.85%	-0.43%	-0.17%
pWA	Firm	15.57%	1111.78%	11,755,355			_
pWA	County	4.92%	3.34%	2,006	1.89%	4.38%	8.44%
pWA	Industry	3.95%	4.94%	374	0.77%	3.35%	6.79%
pWS	Firm	18.77%	1094.50%	11,161,916		•	
pWS	County	4.87%	3.17%	1,947	2.02%	4.31%	8.06%
pWS	Industry	3.64%	4.48%	363	1.00%	3.18%	5.71%

Note: There are a total of 23232068 firm-quarter cells, 2006 county-quarter cells, and 374 industry-quarter cells. Percentiles for firm-quarter cells are all zero, and not reported for simplication.

Table 10: Distribution of level bias No demographics, Unit x Time cells

				,			
Variable			G. 1		710	750	200
(bias)	Unit	Mean	Std	N	P10	P50	P90
dA	County	586	1,432	2,006	13	172	1,305
dA	Industry	3,141	3,680	374	26	1,988	7,614
dB	County	-618	1,567	2,006	-1,346	-178	-11
dB	Industry	-3,317	4,326	374	-8,792	-2,181	0
dE	County	-637	1,585	1,947	-1,370	-192	-16
dE	Industry	-3,418	4,557	363	-8,796	-2,266	-16
$\mathrm{d}ar{E}$	County	-632	1,572	1,947	-1,374	-188	-16
$\mathrm{d}\bar{E}$	Industry	-3,389	4,378	363	-8,736	-2,332	-8
dF	County	-840	2,089	1,947	-1,799	-242	-18
dF	Industry	-4,507	5,440	363	-11,515	-2,907	-30
dH	County	281	700	1,888	5	81	633
dH	Industry	1,507	2,223	352	14	983	3,575
dH3	County	-79	198	1,888	-180	-22	0
dH3	Industry	-424	1,124	352	-1,322	-268	0
dR	County	330	797	1,888	10	102	711
dR	Industry	1,770	1,991	352	26	1,087	4,298
dS	County	603	1,426	1,947	18	184	1,343
dS	Industry	3,236	3,498	363	55	2,101	7,614
dFJF	County	-20	447	1,947	-109	0	87
dFJF	Industry	-106	1,570	363	-824	4	645
dJF	County	-11	399	1,947	-112	-1	89
dJF	Industry	-57	1,640	363	-1,041	6	710
dNA	County	1,359	3,312	1,888	37	406	2,987
dNA	Industry	7,291	8,066	352	121	4,534	17,603
dNH	County	982	2,377	1,888	23	280	2,177
dNH	Industry	5,266	5,832	352	82	3,396	12,687
dNR	County	378	1,019	1,888	10	110	799
dNR	Industry	2,025	2,536	352	29	1,178	4,883
dNS	County	1,321	3,226	1,770	35	388	2,828
dNS	Industry	7,083	7,796	330	117	4,367	16,894
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For notes, see end of table on page 48.

Table 10 (cont.): Distribution of level bias No demographics, Unit x Time cells

Variable							
(bias)	Unit	Mean	Std	N	P10	P50	P90
dW1	County	-182,007	2,113,940	2,006	-615,949	-45,498	0
dW1	Industry	-976,219	20,156,108	374	-5671,457	-937,210	2,397,960
dW2	County	-4,100,232	10,692,303	1,947	-9237,482	-949,286	-73,447
dW2	Industry	-21,992,151	32,041,187	363	-50304,427	-16,112,377	-225,622
dW3	County	-5,767,583	14,958,853	1,947	-13275,143	-1,332,735	-86,395
dW3	Industry	-30,935,219	39,286,057	363	-66737,552	-21,838,598	-351,640
dWA	County	3,861,399	10,001,149	2,006	58,050	917,757	8,795,154
dWA	Industry	20,711,138	24,981,897	374	308,185	14,529,046	46,051,029
dWS	County	3,912,211	9,912,881	1,947	76,847	973,909	8,841,267
dWS	Industry	20,983,679	23,739,414	363	550,575	14,904,299	47,933,876

Note: 59 counties and 11 SIC divisions.

Table 11a: Regression results, percentage bias County cells

Dependent			Parameter		Standard
Variable	\mathbb{R}^2		Estimate		Error
pA	0.0439	Intercept	0.0228	**	0.0002
		AR	-0.0108	**	0.0003
	0.0853	AR	-0.0107	**	0.0003
		F Test p-value	< 0.0001		
pН	0.0215	Intercept	0.0196	**	0.0004
		HR	-0.0217	**	0.0010
	0.0490	HR	-0.0247	**	0.0011
		F Test p-value	< 0.0001		
рНЗ	0.0001	Intercept	-0.0068	**	0.0005
		H3R	-0.0039		0.0032
	0.0103	H3R	-0.0106	**	0.0033
		F Test p-value	< 0.0001		
pR	0.1009	Intercept	0.0763	**	0.0007
		RR	-0.3480	**	0.0073
	0.1374	RR	-0.3544	**	0.0086
		F Test p-value	< 0.0001		
pS	0.0444	Intercept	0.0262	**	0.0003
		SR	-0.0206	**	0.0007
	0.0958	SR	-0.0221	**	0.0007
		F Test p-value	< 0.0001		
pJF	0.0000	Intercept	0.0003		0.0085
		JFR	-0.0017		0.0226
	0.0022	JFR	-0.0016		0.0226
		F Test p-value	0.8361		
pFJF	0.0000	Intercept	-0.0138		0.0165
		FJFR	0.0025		0.0628
	0.0028	FJFR	0.0057		0.0639
		F Test p-value	0.4463		
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For notes, see end of table on page 51.

Table 11a (cont.): Regression results, percentage bias County cells

Dependent			Parameter		Standard
Variable	\mathbb{R}^2		Estimate		Error
pNA	0.0547	Intercept	0.0365	**	0.0005
		AR	-0.0381	**	0.0018
		SR	0.0049	*	0.0020
	0.0841	AR	-0.0399	**	0.0018
		SR	0.0044	*	0.0020
		F Test p-value	< 0.0001		
pNH	0.0250	Intercept	0.0327	**	0.0007
		AR	-0.0444	**	0.0026
		SR	0.0164	**	0.0028
	0.0420	AR	-0.0462	**	0.0026
		SR	0.0159	**	0.0028
		F Test p-value	< 0.0001		
pNR	0.0418	Intercept	0.0739	**	0.0010
		AR	-0.0541	**	0.0037
		SR	-0.0074	*	0.0040
	0.0704	AR	-0.0527	**	0.0037
		SR	-0.0008		0.0040
		F Test p-value	< 0.0001		
pNS	0.0372	Intercept	0.0326	**	0.0004
		AR	-0.0013	*	0.0006
		SR	-0.0229	**	0.0013
	0.0715	AR	-0.0012	*	0.0006
		SR	-0.0240	**	0.0014
		F Test p-value	< 0.0001		
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For notes, see end of table on page 51.

Table 11a (cont.): Regression results, percentage bias

County cells

Dependent			Parameter		Standard
Variable	\mathbb{R}^2		Estimate		Error
pW1	0.0154	Intercept	-0.0010	**	0.0002
		AR	-0.0014	**	0.0003
		SR	0.0095	**	0.0006
	0.0349	AR	-0.0014	**	0.0003
		SR	0.0097	**	0.0007
		F Test p-value	< 0.0001		
pW2	0.0103	Intercept	-0.0068	**	0.0002
		AR	-0.0014	**	0.0003
		SR	0.0085	**	0.0007
	0.0523	AR	-0.0015	**	0.0003
		SR	0.0084	**	0.0007
		F Test p-value	< 0.0001		
pW3	0.0532	Intercept	-0.0054	**	0.0003
		FJFR	-0.0333	**	0.0010
	0.0789	FJFR	-0.0298	**	0.0010
		F Test p-value	< 0.0001		
pWA	0.0222	Intercept	0.0707	**	0.0012
		AR	-0.0265	**	0.0019
		SR	-0.0072	*	0.0037
	0.0448	AR	-0.0257	**	0.0019
		SR	-0.0106	**	0.0039
		F Test p-value	< 0.0001		
pWS	0.0166	Intercept	0.0712	**	0.0011
		AR	0.0035	*	0.0017
		SR	-0.0486	**	0.0033
	0.0398	AR	0.0049	**	0.0017
		SR	-0.0565	**	0.0035
		F Test p-value	< 0.0001		

Note: Each block represents two regressions, with reported \mathbb{R}^2 and coefficients. The first block is estimated by OLS, the second block by OLS on demeaned, where means are taken with respect to the SIC division. The F test reports test score and p-value for joint significance of the implicit SIC division dummies.

Table 11b: Regression results, percentage bias
Industry cells

Dependent			Parameter		Standard
Variable	\mathbb{R}^2		Estimate		Error
pA	0.0467	Intercept	0.0291	**	0.0007
		AR	-0.0149	**	0.0011
	0.1606	AR	-0.0116	**	0.0011
		F Test p-value	< 0.0001		
pН	0.0301	Intercept	0.0290	**	0.0011
		HR	-0.0345	**	0.0032
	0.1333	HR	-0.0234	**	0.0037
		F Test p-value	< 0.0001		
рНЗ	0.0053	Intercept	0.0039	**	0.0015
		H3R	-0.0465	**	0.0106
	0.0365	H3R	-0.0297	**	0.0107
		F Test p-value	< 0.0001		
pR	0.1360	Intercept	0.0789	**	0.0013
		RR	-0.4003	**	0.0165
	0.2015	RR	-0.4699	**	0.0264
		F Test p-value	< 0.0001		
pS	0.0591	Intercept	0.0298	**	0.0006
		SR	-0.0228	**	0.0014
	0.2581	SR	-0.0146	**	0.0017
		F Test p-value	< 0.0001		
pJF	0.0000	Intercept	0.0390		0.0423
		JFR	-0.0228		0.1167
	0.0030	JFR	-0.0238		0.1167
		F Test p-value	0.3018		
pFJF	0.0000	Intercept	-0.0061		0.0219
		FJFR	0.0043		0.1149
	0.0018	FJFR	0.0033		0.1150
		F Test p-value	0.7368		
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For notes, see end of table on page 54.

Table 11b (cont.): Regression results, percentage bias Industry cells

Dependent			Parameter		Standard
Variable	\mathbb{R}^2		Estimate		Error
pNA	0.1097	Intercept	0.0436	**	0.0008
		AR	-0.0453	**	0.0051
		SR	0.0062		0.0056
	0.2305	AR	-0.0455	**	0.0048
		SR	0.0171	**	0.0056
		F Test p-value	< 0.0001		
pNH	0.0684	Intercept	0.0424	**	0.0010
		AR	-0.0520	**	0.0066
		SR	0.0146	*	0.0072
	0.1807	AR	-0.0528	**	0.0062
		SR	0.0289	**	0.0073
		F Test p-value	< 0.0001		
pNR	0.0932	Intercept	0.0742	**	0.0014
		AR	-0.0251	**	0.0087
		SR	-0.0426	**	0.0096
	0.1417	AR	-0.0214	*	0.0085
		SR	-0.0400	**	0.0100
		F Test p-value	< 0.0001		
pNS	0.0540	Intercept	0.0357	**	0.0007
		AR	-0.0024	*	0.0013
		SR	-0.0205	**	0.0024
	0.1842	AR	-0.0050	**	0.0013
		SR	-0.0051	*	0.0029
		F Test p-value	< 0.0001		
For notes, see end of table on page 54					

For notes, see end of table on page 54.

Table 11b (cont.): Regression results, percentage bias
Industry cells

Dependent			Parameter		Standard
Variable	\mathbb{R}^2		Estimate		Error
pW1	0.0026	Intercept	0.0015		0.0012
		AR	0.0010		0.0023
		SR	0.0073	*	0.0040
	0.0184	AR	-0.0016		0.0023
		SR	0.0221	**	0.0051
		F Test p-value	< 0.0001		
pW2	0.0053	Intercept	-0.0020	**	0.0003
		AR	0.0014	*	0.0006
		SR	-0.0045	**	0.0010
	0.0576	AR	0.0009		0.0006
		SR	-0.0019		0.0012
		F Test p-value	< 0.0001		
pWA	0.0014	Intercept	0.0602	**	0.0044
		AR	-0.0130		0.0086
		SR	-0.0015		0.0154
	0.0167	AR	-0.0205	*	0.0088
		SR	0.0406	*	0.0194
		F Test p-value	< 0.0001		
pWS	0.0002	Intercept	0.0546	**	0.0064
		AR	0.0103		0.0123
		SR	-0.0125		0.0221
	0.0118	AR	0.0017		0.0126
		SR	0.0350		0.0278
		F Test p-value	< 0.0001		
pW3	0.0001	Intercept	-0.0052	**	0.0002
		FJFR	0.0006		0.0011
	0.0493	FJFR	0.0005		0.0011
		F Test p-value	< 0.0001		

Note: Each block represents two regressions, with reported \mathbb{R}^2 and coefficients. The first block is estimated by OLS, the second block by OLS on demeaned, where means are taken with respect to the SIC division. The F test reports test score and p-value for joint significance of the implicit SIC division dummies.